## Post-separation Parental Disputes: Relocation & International Child Abduction



Te Whare Wänanga o Otägo NEW ZEALAND Professor Nicola Taylor Faculty of Law

**University Club: 18 November 2022** 



#### When Does a Relocation Dispute Arise?

- \* Following parental separation / divorce
- \* One parent seeks to move away with child(ren) → diverse range of motivations: return home; family support, fresh start, employment, study, new partner, escape from violence etc
- \* Within NZ or internationally

 $\rightarrow$  Other parent objects to proposed relocation  $\rightarrow$  Significant impact on contact with child

## Care of Children Act 2004



- Domestic + International relocations
- \* No rules or presumptions

#### **Unilateral Move**

- \* NZ: court can order back
- \* **Overseas:** wrongful removal  $\rightarrow$  1980 Hague Convention applies

### **Exercise of Guardianship**

- \* Important matters affecting the child
- \* Changes to child's place of residence that may affect child's relationship with parents/guardians
- \* Guardian must **act jointly** (by **consulting** with aim of **securing agreement**) with other guardian(s)

Two Family Court Pathways to Resolve the Parental Dispute

Parents unable to agree on child's place of residence

- **1. Disputes between Guardians**
- 2. Application for a Parenting Order

→ may be made subject to any **terms or conditions** the court **considers appropriate:** e.g., child can move

#### **Child's Welfare & Best Interests**



The welfare and best interests of a child in his or her particular circumstances must be the first and paramount consideration

## **Child's Views**

(a) a child **must** be given **reasonable opportunities** to **express views on matters affecting them** 

(b) any views the child expresses (either directly or through a representative) must be taken into account

- \* Appointment of Lawyer for the Child
- \* Judicial meeting with child

#### **Relocation as a Risk Context for Children**

- \* **Risk 1:** Children already exposed to their **parents' separation**
- \* Risk 2: Changes in family structure & moves heighten risk
- Risk 3: Children adversely affected by conflict between parents that is frequent, intense and poorly resolved

→ Especially detrimental when the **conflict is about the child**, as it is in a **relocation dispute** 

## 1. Happy Mother, Happy Child

- Child's development / adjustment primarily related to close stable relationship with primary parent
- \* Effect of refusal of the application on mother's future psychological & emotional stability → England & Wales
- $\rightarrow$  Allow relocation (except in unusual circumstances)  $\rightarrow$  to protect child's relationship with a happy, well-functioning primary parent

## 2. High Quality Relationships Between Child & Both Parents

#### \* Long-term benefits for child

\* Harm associated with **disrupted relationships** 

#### → Refuse relocation

 $\rightarrow$  unless compelling reasons militating against this

FV; child abuse; neglectful, erratic parenting; mental health / substance abuse

#### **Factors For the Proposed Relocation**

- \* Strong network of extended family support
- \* Children's clear views of new location and wanting to go
- Clear plan of how relationship with
   left-behind parent will be continued
- \* A **partne**r who is supportive of children's relationship with left-behind parent
- \* Economic advancement job, study
- \* **Escaping** violence, drug abuse/mental illness



#### **Factors Against the Proposed Relocation**

- \* Lack of credibility
- \* Negative / hostile attitude to other parent
- \* Children well settled in status quo
- \* Strong relationship with other parent
- \* Young children
- \* Burden of travel
- \* I will go anyway!



## **The Parties' Outcomes**

- ★ Successful Applicants: application allowed → child moves
- \* Unsuccessful Opposers: feel devastated, marginalised → an expendable accessory; limited contact, virtual visitation
- \* Successful Opposers: Relocation declined → child stays likelihood parent-child relationship will thrive
- \* Unsuccessful Applicants: forced to live somewhere they no longer want to be → biding their time → no similar restraint on contact parent's movement

## **International Child Abduction**



#### 1980 Hague Convention on the Civil Aspects of International Child Abduction

- \* International treaty: 101 Contracting States
- \* Child under 16 wrongfully removed to, or retained in, another Contracting State by a taking parent in breach of other parent's rights of custody
- Left-behind parent can apply for child to be returned to their country of habitual residence
- \* **Courts in that country** → then address care/contact issues



- \* Concern at increasing abductions by non-resident parents
- \* Left behind parent had to find the child → apply for custody in a foreign country
- \* Courts, laws & values of the 2 countries pitted against each another
- ★ Abductions to Non-Hague countries → significance of the abduction destination!

# Focus of 1980 Hague Convention

Not an enquiry into the merits of the case

Focus is on the forum/jurisdiction  $\rightarrow$  not the child's welfare, unless 1 of the very limited Convention exceptions applies unlike most other post-separation parenting disputes

**Summary nature of the proceedings** → speedy return of child



### **New Zealand**

- \* 1991: NZ acceded to the 1980 Hague Convention
- \* Care of Children Act 2004
- Good example of 'international law' becoming part of domestic law & enforced by the courts
- \* **NZ Central Authority** → MOJ Wellington
- Deals with applications for return of children taken to, or from, Contracting States

## **NZ Abduction Statistics**

- \* Around 100 120 cases pa:
- \* 70% of NZ cases involve Australia
- \* 35% of Australian cases involve NZ
- \* 2015 Average global return rate:  $45\% \rightarrow NZ: 83\%$

## **Preventive Steps**



- Surrender of child's passport
- Order Preventing Removal of Child from NZ
- Border Alert: lists child's passport no. in NZ Customs database

## NZ Central Authority Must Take All Appropriate Measures

- \* Discover where the child is
- \* Ensure child's safety



- \* Secure voluntary return of child or an amicable resolution
- \* Facilitate the making of an application by the left-behind applicant

#### Two of the Exceptions to Return

\* A grave risk that the child's return:
 Would expose the child to physical or psychological harm
 or otherwise place the child in an intolerable situation

\* The child objects to being returned and has attained an age and degree of maturity at which it is appropriate to give weight to their views

## Simpson v Hamilton Germany / NZ



Family Background All German Nationals

- \* Father: Mr Simpson Mother: Ms Hamilton Separated 2009
- \* Anna born 2007  $\rightarrow$  abducted by mother  $\rightarrow$  NZ Jan 2015 in defiance of 2014 German court order giving father sole custody
- \* In hiding for 2 yrs before father discovers Anna's location 2017
- \* Application filed on father's behalf seeking Anna's return to Germany
- ★ FC Tauranga 2017: declined to order Anna's return → she can stay in NZ

## **Father's Appeals**

- \* High Court 2018: Father's appeal dismissed  $\rightarrow$  CA
- \* Court of Appeal 2019: Mother raises 3 exceptions to return
  1. More than 1 yr after removal → Anna now settled in NZ
- 2. Grave risk Anna's return would expose her to physical or psychological harm or place her in an intolerable position
- 3. Anna (now 12) objects to being returned

## **Mother's Actions**



- Tells Anna she would have to return to Germany alone
- **\* Falsely stated** she had sole custody when entering NZ → strategy of concealment & deceit → at risk of deportation

## Father's Uplift of Anna

- \* 4 weeks after **2017** Family Court judgment delivered
- ★ Unannounced forcible uplift of Anna at school → Auckland
- Mother granted Interim Parenting Order + warrant to uplift Anna by Police
- \* Anna: PTSD, scared of father, strongly opposed to returning to Germany → traumatised, realistically estranged, now a highly vulnerable child

**Court of Appeal 2019** Dismisses Father's Appeal

- \* Satisfied a return order should have been made by FC 2017  $\rightarrow$ never any question of 'grave risk'  $\rightarrow$  Anna was not settled  $\rightarrow$  Anna's views important, but her objection was vitiated by the undue influence of her mother
- \* Cannot overlook what has happened in 2 yrs since  $\rightarrow$  delay in rectifying FC error  $\rightarrow$  father's decision to take matters into his own hands  $\rightarrow$  Anna's consequent present fragile state & vulnerability
- \* What would be achieved now if we were to make an order for her return? And at what cost?

A very sad case for which there is no ready resolution

- \* Opportunity for prompt return to Germany has long passed
- \* Anna needs to remain with her mother for time being
- \* Father can seek orders for contact
- \* Anna now lived more than 1/3 of her life in NZ  $\rightarrow$  probably more settled than she has ever been  $\rightarrow$  weekly therapeutic counselling